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June 21, 2024

National Park System Advisory Board Department of the Interior, Room 5160 1849 C Street NW Washington, DC 20240

Re: National Park Service Single-Use Plastic Reduction

Thank you for the opportunity to provide public comment. Oceana is the largest international advocacy organization dedicated solely to ocean conservation.

Plastic pollution is a growing threat to the world's oceans, as well as our food, health, and climate. Each year, an estimated 33 billion pounds of plastic enter the marine environment. This amount is roughly equivalent to dumping two garbage trucks full of plastic into the ocean every minute. Freshwater lakes also suffer from plastic pollution. The Great Lakes, for example, are flooded with 22 million pounds of plastic annually.

Each year, millions of people visit our treasured parks for their natural beauty, history, and culture. Plastic pollution mars that experience, polluting the landscape and harming wildlife. In 2015, just three national parks, Denali, Grand Teton, and Yosemite, generated 17 million pounds of plastic waste. During the recent Advisory Board meeting, participants discussed the importance of expanding stewardship and responsible tourism as the National Park Service works to designate and preserve national landmarks. Protecting these places from the harms of single-use plastic is essential.

President Biden's Executive Order 14057 called on federal agencies to take actions to reduce and phase out procurement of single-use plastic products to the maximum extent practicable. Following this Order and Secretary of the Interior Haaland's Secretarial Order 3407, in September 2023, the Department of the Interior <u>announced</u> that all bureaus, including the National Park Service, finalized plans to phase out the sale and distribution of single-use plastics on public lands by 2032. We applaud the Service's commitment to phase out single-use plastic products. Actions to phase out single-use plastics and move to refill and reuse systems, including water bottle refilling stations, will have a meaningful impact on our oceans, wildlife, and climate.

We are encouraged by this commitment, and we believe it is possible for the National Park Service to move more quickly. For example, on Earth Day, the South Carolina State Park Service announced it would eliminate singleuse plastic bags and water bottles from all park retail stores. This change will be complete in the coming months. We urge the National Park Service to immediately phase out the most problematic plastics, including plastic foam foodware and plastic bags. Single-use plastics have no place on our public lands.

I am attaching several letters that Oceana and its allies sent to the Department of the Interior on this topic. The first is a 2021 letter asking the Service to eliminate plastic from parks, the second a 2022 letter thanking Interior Secretary Haaland for Secretarial Order No. 3407, and finally a 2023 letter urging Secretary Haaland to publicly release the plans and related recommendations.

Thank you for your consideration.

Taylor Mann Federal Policy Manager July 22, 2021

The Honorable Deb Haaland Secretary of the Interior Department of the Interior 1849 C Street, N.W. Washington, DC 20240

Dear Secretary Haaland:

Congratulations on your historic confirmation as the first Native American to lead the Department of the Interior. Encouraged by your strong record as an environmental leader, we are approaching you on an issue of growing public concern: plastic pollution.

We, the undersigned, strongly request that you direct the National Park Service (NPS) to eliminate the sale or distribution of single-use plastics in our national parks, building on the Green Parks Plan<sup>i</sup> and previous efforts to reduce the sale of bottled water in parks<sup>ii</sup> and ensure access to safe, potable water. Eliminating single-use plastics will reduce plastic pollution and save money for parks, visitors, concessionaires and park partners, while also advancing the Biden administration's goals for addressing environmental justice and the climate crisis. This request is consistent with the Presidential Plastics Action Plan<sup>iii</sup> delivered to the Biden-Harris transition team and Congress on December 8, 2020, which highlights eight executive actions to address the plastic pollution crisis.

By reducing single-use plastics, NPS will contribute to the Biden administration's commitment on environmental justice "to hold polluters accountable, including those who disproportionately harm communities of color and low-income communities."<sup>iv</sup> Petrochemical facilities, and disposal of the plastics that they create, disproportionately harm people of color and low-income communities.<sup>v</sup> Continued efforts by industry to site new plastics facilities in "Cancer Alley" in Louisiana provide a stark case of environmental racism.<sup>vi</sup> Extensive research has shown that incinerators and landfills are more often sited in frontline communities.<sup>vii</sup> **The best way to manage plastic waste is to stop generating it.** 

The earth is awash in plastic pollution. Plastic has been found everywhere, from the deep ocean<sup>viii</sup> to remote mountains,<sup>ix</sup> in the rain in our national parks and wilderness areas<sup>x</sup> and in our food.<sup>xi</sup> Globally, humanity produces about 300 million metric tons of plastic waste each year.<sup>xii</sup> An estimated 15 million metric tons (33 billion pounds) of that plastic enter the ocean each year,<sup>xiii</sup> roughly equivalent to dumping two garbage trucks full of plastic into the ocean every minute. Plastics are affecting every form of marine life from zooplankton and fish to sea turtles and seabirds, and they pose significant health concerns.<sup>xiv</sup> It is estimated that the average person is eating a credit card's worth of microplastic every week with unforeseeable consequences to development, disease, fertility and beyond.<sup>xv</sup>

Nearly 40% of the plastic produced annually is for single-use plastics and packaging<sup>xvi</sup> materials that are made to last forever but designed to be used briefly and thrown away. Plastic production is projected to quadruple between 2014 and 2050,<sup>xvii</sup> greatly compounding the problem since a meager 9% of all the plastic waste ever generated has been recycled.<sup>xviii</sup> Plastic water bottles are considered more recyclable than some other plastic products, yet three out of four bottles end up in landfills or incinerators.<sup>xix</sup> We cannot recycle our way out of this problem. We must reduce the production and use of single-use plastics; our parks and communities depend on it.

Plastic pollution, from tiny microplastics to plastic bottles to larger plastic debris, is polluting our national parks. Plastic trash is often visible in parks, impairing visitors' experiences of these treasured natural and historical sites. Plastic harms wildlife and ecosystems, from horrific entanglements of large animals like sea turtles and whales<sup>xx</sup> to impairment of microscopic organisms in soil.<sup>xxi</sup> This plastic makes its way into our air, food, and drinking water, most directly when leaching into water we drink from plastic water bottles.<sup>xxii</sup>

Plastics are also fueling the climate crisis, a critical problem that presents NPS with extraordinary adaptation challenges.<sup>xxiii</sup> Most plastics are made from petrochemicals derived from fossil fuels, which of course are the main drivers of climate change. If plastic were a country, it would be the fifth-largest emitter of greenhouse gases.<sup>xxiv,xxv</sup> As our economy shifts toward clean energy resources, oil and gas companies are turning to plastic production as the next growth area for their industries. Petrochemical production is expected to account for over a third of global growth of fossil fuel demand by 2030, and nearly half by 2050—more than trucks, aviation and shipping combined.<sup>xxvi</sup> Furthermore, studies show that plastic contributes to climate change at every stage of its life cycle.<sup>xxvii</sup>

On average, the NPS manages nearly 70 million pounds of waste annually, equivalent to the weight of 155 Statues of Liberty. If you include waste managed by park concessionaires, that number more than doubles.<sup>xxviii</sup> Plastic waste—such as water bottles, plastic bags, and non-recyclable or compostable food packaging—is a significant source of landfilled waste from parks. NPS staff and volunteers spend considerable time and expense cleaning up litter and hauling waste to landfills.<sup>xxix</sup> In Yellowstone National Park, a 2013 review found that plastic water bottles represent 50% of the park's solid waste load.<sup>xxx</sup> A 2016 survey found that more than one-third of park visitors (35%) use disposable water bottles, yet nearly four out of five visitors (79%) would support removing single-use bottles in parks to help reduce waste.<sup>xxxi</sup>

We recommend eliminating the sale in national parks of single-use plastic beverage bottles; plastic bags; disposable plastic foodware, including cups, plates, bowls, and utensils; and expanded polystyrene products. Reusable water bottles that cost less than a dollar each can be readily purchased and refilled at water fountains or refill stations,<sup>xxxii</sup> reducing plastic pollution and saving consumers money.

We acknowledge that the lands in today's national parks were once home to Native People who stewarded these lands for many generations.<sup>xxxiii</sup> Native People were driven from these lands, in some cases specifically to convert the lands to national parks.<sup>xxxiv</sup> We seek to honor their

stewardship by eliminating plastic pollution from these parks, and we are collaborating with local and native communities at every stage of this effort.

The national parks are an obvious leader in the movement towards a regenerative and inclusive future. We cherish these special places and hope to share this appreciation with countless generations to come. We are confident that ending the sale of single-use plastics in our national parks will benefit park visitors, park budgets, and park ecosystems, as well as contribute to the Biden administration's larger goals on environmental justice and the climate crisis. Thank you for considering our views, and we look forward to discussing this proposal with you and NPS leadership.

Sincerely,

1 STEP 100 Grannies for a Livable Future 350 Maine 350 Seattle 350Brooklyn 5 Gyres Institute 7<sup>th</sup> Generation Advisors A Healthy Blueprint Active San Gabriel Valley (ActiveSGV) Alaska Clean Water Advocacy Alaska Wilderness League Action Alaska's Big Village Network Algalita all good goods Alliance of Mission-Based Recyclers American Littoral Society American Sustainable Business Council Animal Welfare Institute Apalachicola Riverkeeper Aquatics for Life Arizona PIRG Arroyo Vista Village Atchafalaya Basinkeeper Athens ReThinks Plastics Aurorans for Climate and Environmental Sense (ACES) AWAREHAUS Azul BAN SUP **Basel Action Network** Beaver County Marcellus Awareness Community (BCMAC) **Beyond Plastics** Black Warrior Riverkeeper Blue Horizon Group Boomerang Coffee LLC Boulder Clean

**BRINGIT For a Better Planet** Broad Riverkeeper **BYOBottle** California Interfaith Power & Light CalPIRG Cape Fear River Watch Capital Region Interfaith Creation Care Coalition Casselwood, LLC Center for Biological Diversity Center for Coalfield Justice Center for International Environmental Law Cetacean Society International **Charleston Waterkeeper** Church Women United in New York State City of Boynton Beach Sustainability Action Team Clean Fairfax Council **Clean Water Action** Climate Action Alliance of the Valley Colorado Ocean Coalition Colorbrightongreen **Communities First Sewickley Valley** Concerned Healthcare Professionals of Pennsylvania Congaree Riverkeeper ConnPIRG **Conscious Fashion Campaign** CoPIRG Corporate Accountability Cup Zero Inc. Defenders of Wildlife Delray Beach Historical Society Don't Waste Durham Dr. Meghnad N. Saha Science Club Earth & Me Earth Day Every Day of Harrisonburg VA Earth Island Institute Earth Law Center Earthbilt EARTHDAY.ORG EarthEcho International Earthjustice Earthworks Eastern Surfing Association Eco Maniac Company Effect Partners **Ekosfere LLC** Elders Climate Action **Endangered Species Coalition** Environment America **Environment Arizona** 

**Environment California Environment Colorado** Environment Connecticut **Environment Florida Environment Georgia Environment Illinois** Environment Iowa **Environment Massachusetts Environment Maryland Environment Michigan** Environment Minnesota **Environment Missouri Environment Montana Environment North Carolina Environment New Hampshire Environment New Jersey Environment New Mexico Environment New York** Environment Nevada **Environment Ohio Environment Oregon Environment Rhode Island Environment Texas Environment Virginia** Environment Washington **Environmental Action Environmental Action Coalition Environmental Defense Center** Environmental Law & Policy Center Everyday Earth Energy Extinction Rebellion Pittsburgh Fight Dirty Tybee Florida PIRG Food & Water Watch Fourth Universalist Environmental Justice Team FracTracker Alliance Friends of the Earth Friends of the Great Dismal Swamp National Wildlife Refuge Friends of the San Juans Gas Free Seneca Georgia PIRG Glacier Technology, Inc. **Global Alliance for Incinerator Alternatives** Global Movement for Myanmar Democracy Grades of Green Grassroots Environmental Education Greater Cincinnati Earth Coalition Green Schools Alliance GreenLatinos

Greenpeace USA Hands Across the Sand Hannah4Change Healthy Ocean Coalition Heirs To Our Oceans Highland Heights Green Task Force Hobie Sports Hudson River Sloop Clearwater Hudson Riverkeeper Humane Action Pittsburgh Illinois PIRG Inland Empire Waterkeeper Inland Ocean Coalition Inland Ocean Coalition Alaska Chapter Inland Ocean Coalition Arizona Chapter Inland Ocean Coalition Buffalo, NY Chapter Inland Ocean Coalition Central Texas Chapter Inland Ocean Coalition CSU Fort Collins Chapter Inland Ocean Coalition CU Boulder Chapter Inland Ocean Coalition Great Lakes Chapter Inland Ocean Coalition Illinois Chapter Inland Ocean Coalition Montana Chapter Inland Ocean Coalition North Texas Chapter Inland Ocean Coalition University of Michigan Chapter Inland Ocean Coalition Utah Chapter Inland Ocean Coalition Washington, D.C. Chapter Inland Ocean Coalition Wyoming Chapter International Marine Mammal Project of Earth Island Institute It's Easy Being Green (IEBG) Izaak Walton League of America - Allegheny County Pennsylvania Chapter Jack Johnson Jamesville Positive Action Committee (JAM-PAC) Just Salad Keep Virginia Beautiful KIDS for the BAY Kids Think Big Kim Lewand Martin, LLC KingstonCitizens.org Kōkua Hawai'i Foundation Lake Pend Oreille Waterkeeper Larson's General League of Conservation Voters League of Women Voters of Broward County Lite Foot Company LLC Los Angeles Waterkeeper Maine Conservation Voters Maine Rivers Marine Mammal Alliance Nantucket Marvland PIRG MASSPIRG Matanzas Riverkeeper Mazaska Talks

Milwaukee Riverkeeper MoPIRG MountainTrue Muuse Nassau Hiking and Outdoor Club National Aquarium National Audubon Society National Ocean Protection Coalition National Parks Conservation Association National Stewardship Action Council National Wildlife Federation Natural Resources Defense Council (NRDC) Nature in the City **NCPIRG** News from the Neighborhood NHPIRG NJPIRG **NMPIRG NoPetroPA** NY4WHALES Ocean Blue Project Ocean Conservancy Ocean Conservation Research Ocean First Divers, LLC Ocean First Education Ocean First Institute Oceana Oceanic Global **Oceanic Preservation Society** Oceanic Society Ohio PIRG Omega Institute for Holistic Studies One Ocean Media Foundation **Open Water** Orange County Coastkeeper Orca Network Organizing for Plastics Alternatives Our Children Our Earth Patuxent Conservation Corps, Inc. Peak Plastic Foundation PennEnvironment PennFuture PennPIRG People Over Petro Coalition Permian Gulf Coast Coalition PIRGIM Pittsburghers Against Single Use Plastics (PASUP) **Plaine Products** Plastic Free Delaware Plastic Free MKE Plastic Pollution Coalition PlasticScore, Inc. Prepare with Cher, LLC Promote PT Protect Franklin Park Protect Our Parks (POP)

Public Employees for Environmental Responsibility Puget Soundkeeper Putting Down Roots r.Cup **Relmagine Turtle Creek Watershed & Airshed Communities** Remark Resource Depot **Reusable Solutions Rio Grande International Study Center** RIPIRG River Valley Organizing Russian Riverkeeper Sailors for the Sea Powered by Oceana San Anselmo Climate Action Commission San Antonio Bay Estuarine Waterkeeper San Francisco Baykeeper Sanctuary Education Advisory Specialists (SEAS) Savannah Riverkeeper Save Our Shores Save RGV (Rio Grande Valley) Save the Bay Save the Manatee Club Save the Pine Bush Sea Hugger Sea Life Love LLC Sea of Life Sea Save Foundation Sea-Straw, Inc. SeaSmart SeaStrawUSA Seattle Aquarium Seatuck Environmental Association Seneca Lake Guardian Seven Circles Foundation Shark Stewards Shedd Aquarium Shenandoah Green Sierra Club Simply Straws Sisters of Charity Federation Sisters of Charity of Leavenworth Office of Justice, Peace, and Integrity of Creation Sisters of Charity of Nazareth Congregational Leadership Sisters of Charity of Nazareth Western Province Leadership Society of Native Nations South Carolina Wildlife Federation South Shore Audubon Society Spokane Riverkeeper Student PIRGs Surfing Florida Museum Surfrider Foundation Sustainable Bainbridge Sustainable Roanoke Sustainable Saratoga Sustainable Sewickley Sustainable Works Tennessee Riverkeeper

Tethra Advisors and Officers (TAO) TexPIRG The Altai Project The Azulita Project The Borneo Project The Center for Oceanic Awareness, Research, and Education (COARE) The Climate Reality Project Orange County Chapter The Climate Reality Project: Capital Region, NY Chapter The John Muir Project of Earth Island Institute The Last Beach Cleanup The Last Plastic Straw The Moore Charitable Foundation The Ocean Foundation The Rachel Carson Council The Story of Stuff Project Think Zero LLC Thrive At Life: Working Solutions **Transition South Pasadena** Turtle Island Restoration Network U.S. PIRG UNCAGED Uncommon Goods United for Action United Methodist Caretakers of God's Creation United Methodist Women Upslope Brewing Company Vessel Works Virginia Aquarium & Marine Science Center Virginia Coastal Alliance Virginia Conservation Network Virginia League of Conservation Voters Viva Sierra Gorda - Earth Island Institute W2O Women Working for Oceans WashPIRG Waterkeeper Alliance Waterkeepers Chesapeake WESPAC Foundation, Inc. Wholly H2O WILDCOAST Willamette Riverkeeper Winyah Rivers Alliance Wisconsin Environment **WISPIRG** Wood Doing Good Zero Waste Action - Sonoma County Zero Waste Company Zero Waste Hawai'i Island Zero Waste NYC Workshop Zero Waste Washington

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The Honorable Deb Haaland Secretary of the Interior U.S. Department of the Interior 1849 C Street, NW Washington, D.C. 20240

Dear Secretary Haaland:

Thank you for your bold leadership within the federal government to reduce harmful single-use plastics. We support your Secretarial Order (No. 3407), issued on World Oceans Day, which will phase out the procurement, sale, and distribution of single-use plastic products and packaging across the U.S. Department of the Interior lands and offices by 2032. This historic order establishes the department as a role model for other federal agencies and society at large to take meaningful action and reduce the impacts of plastic pollution in communities and the environment.

While this is a big step forward, we believe that the department can and must do more to turn the tide of this harmful pollutant. With this letter, we provide recommendations to shorten the 10-year timeline, prioritize reuse and refill systems, and caution against bioplastic alternatives. Our coalition has expertise and vendor relationships that could help guide your staff in phasing out single-use plastics. We are offering our support to achieve this worthy goal in the near term and spark the immediate action needed.

As you know, plastic pollution devastates communities, the environment, and the climate. Fenceline communities — particularly Latino/a/x, Black, Indigenous, under-resourced, and/or economically oppressed communities — are disproportionately impacted by plastic production and disposal facilities. These facilities pollute air, water, and soil — and consequently, harm these communities' health. Scientists estimate that 33 billion pounds of plastic wash into the ocean every year.<sup>i</sup> Furthermore, the production, consumption, and disposal of plastics generate immense amounts of greenhouse gas emissions, which further endangers frontline communities or those who experience the most immediate and worst consequences of climate change. If we compare global greenhouse gas emissions from plastics to the top polluting countries, plastic ranks as the fifth-highest emitter in the world.<sup>ii,iii</sup>

Recycling alone will not solve this problem, since less than 6% of U.S. plastic waste is recycled.<sup>™</sup> Despite this failure, the plastics industry expects to increase production exponentially, continuing to impact our planet and our communities with devastating consequences. To combat the plastic pollution crisis, we must reduce the production and use of single-use plastics.

As this toxic crisis worsens, the department has no time to waste. We ask that you act as quickly as possible to phase out single-use plastic products and implement most changes by January 2025. Specific actions that shorten the 10-year phaseout include the following:

- Identify and prohibit single-use plastics in all new contracts while taking into account the needs of those with differing abilities or restrictions that require the use of certain singleuse plastic items;
- Immediately stop the procurement of expanded polystyrene products;
- Renegotiate existing contracts with concessionaires that use single-use plastic;

- Review purchases that do not require a contract to eliminate single-use plastic products;
- Ensure that all new facilities and facility renovations include drinking refill stations with access to clean water; and
- Swiftly implement a plan to reduce single-use plastic in the Department of the Interior's Washington, D.C., offices and event spaces, which could serve as a model for the rest of the federal government.

We also urge the department to prioritize eliminating the procurement, sale, and distribution of single-use plastics in all 423 national park units while leveraging your considerable purchasing power to push suppliers and manufacturers toward viable alternatives. After a 2011 Obama administration policy went into effect, 23 national parks banned the sale of single-use plastic water bottles, eliminating between 1.3 million and 2 million disposable plastic water bottles and saving up to 111,743 pounds of plastic and 141 metric tons of greenhouse gas emissions.<sup>v</sup> Although this policy was unfortunately reversed in 2017 by the Trump administration, your order puts the department on track for even more significant reductions.

Today, many parks and concessionaires are leading the way in reducing single-use plastics, including installing water refill stations, selling reusable bottles and bags, moving to fountain or keg beverages in their restaurants, and offering water packaged in aluminum cans. With the National Park Service and its suppliers hosting more than 300 million visitors each year and managing approximately 70 million tons of trash,<sup>vi</sup> it is well-positioned to drive meaningful reductions in plastic pollution and educate its visitors on the impacts of single-use plastic.

We are concerned by the mention in your order of bioplastic products as environmentally preferable alternatives to single-use plastic products. While we recognize the complexity of the shift away from single-use plastics that the department is undertaking, "bioplastics" are widely considered among experts in relevant fields as a non-solution that delays the ultimate goal. "Bioplastics" is a broad term that encompasses a wide range of materials, even including those made from a hybrid of renewable biomass and petroleum-based plastic. Many of these options require specific treatments in our waste management systems, yet behave like conventional plastic in the environment, creating confusion with the public and posing the same harmful threats to our communities. The best alternative to harmful plastic products is to use non-toxic reusable or refillable products that can provide the same service without using any disposable material at all.<sup>vii</sup>

Let's look to our plastic-free past, when refillable and reusable solutions could be used repeatedly to reduce the accumulation of unnecessary waste. Today, the resources are available to make these systems even more convenient for consumers and visitors to public lands. We recommend making inexpensive, American-made reusable water bottles available for purchase from vendors, paired with clear educational materials urging visitors to bring their own bottles and providing free reusable bottles for those who cannot afford them. Concessionaires, food service establishments, and retailers should implement in-store policies to encourage reusable bags and phase out disposable ones (especially plastic). We also recommend that food service establishments and concessionaires use non-toxic reusable cups and tableware in their operations. This approach could also provide an opportunity to create reusable branded products that will increase revenue and visibility over time. Prioritizing refill and reuse solutions over disposable alternatives is the best way to reduce our country's reliance on single-use plastic and can quickly reduce cost.

We collectively applaud you for recognizing the harmful impacts of toxic single-use plastic on our communities, climate, and environment. We look forward to supporting the department to ensure implementation of this order is swift and successful.

Sincerely,

100 Grannies for a Livable Future 1000 Grandmothers for Future Generations 350 Brooklyn 350 Climate Action SoCal 350 Humboldt 350 NYC/WasteNØt 350 Sacramento 350 Seattle 350 Silicon Valley 350 Ventura County Climate Hub **5** Gyres Institute Active San Gabriel Valley Alaska Community Action on Toxics All Our Energy Anacostia Riverkeeper Assateague Coastal Trust Atchafalaya Basinkeeper Athens ReThink Plastics AU Environmental Action Coalition Awarehaus.com Azul Ban SUP Beaver County (PA) Marcellus Awareness Community (BCMAC) Between the Waters **Beyond Plastics** Big Blue and You Black Warrior Riverkeeper **Breathe Project** Broward Sierra Group Brown Girl Surf Cafeteria Culture Cahaba Riverkeeper CALPIRG (California Public Interest Research Group) **CALPIRG Students** Capital Region Interfaith Creation Care Coalition Center for Biological Diversity Cetacean Society International Chair, Concord on Tap Change The Chamber\*Lobby For Climate Chautauqua-Conewango Consortium Chirping Birds Society Church Women United in New York State Clean Fairfax **Clean Water Action** Climate Action Alliance of the Valley Coalition to Protect America's National Parks Collier County Waterkeeper inc. Concerned Health Professionals of Pennsylvania Coney Island Beautification Project, Inc.

Cook Inletkeeper Coosa River Basin Initiative/Upper Coosa Riverkeeper Corporate Accountability Debris Free Oceans Earth & Me. LLC Earth Island Institute Earth Law Center Ecology Center Effect Partners Ekosfere Elders Climate Action (ECA) Elders Climate Action (ECA) Maryland Chapter Elders Climate Action (ECA) NorCal Chapter Elders Climate Action (ECA) SoCal Chapter **Emerald Keepers** Endangered Species Coalition **Environment America** Environment Georgia Environment Illinois Environment Oregon **Environment Texas** Environment Washington Environmental Defense Center Fenceline Watch FoCo Trash Mob Food & Water Watch FreshWater Accountability Project Friends of Dyke Marsh Friends of the Mariana Trench Friends of the San Juans GAIA Gotham Whale Grassroots Environmental Education Green Clean Athol Green Schools Alliance GreenLatinos Greenpeace USA Gunpowder RIVERKEEPER® Haw River Assembly Healthy Ocean Coalition Heirs To Our Oceans Hispanic Federation HOMAGE Hudson Riverkeeper Humane Action Pittsburgh Humboldt Baykeeper Illinois PIRG Inland Ocean Coalition Interfaith Climate Group International Marine Mammal Project of Earth Island Institute Lake Coeur d'Alene Waterkeeper/Kootenai Environmental Alliance LEAD Agency, Inc. League of Conservation Voters Lite Foot Company Live Zero Waste Lonely Whale

Lopez-Wagner Strategies Los Angeles Waterkeeper Lynnhaven River NOW MacCoy Home Solutions Marine Conservation Institute Marine Mammal Alliance Nantucket (MMAN) Maryland PIRG Mazaska Talks Miami Waterkeeper Milwaukee Riverkeeper Missouri River Bird Observatory Mystic Aquarium Napa Climate Now/350 Bay Area Nassau Hiking & Outdoor Club National Aquarium National Ocean Protection Coalition National Parks Conservation Association National Stewardship Action Council Nature in the City NY/NJ Baykeeper NY4WHALES Occidental Arts and Ecology Center Ocean Alliance, Inc. Ocean Conservancy Ocean Conservation Research Ocean First Education Ocean First Institute Oceana Oceanic Global Oceanic Preservation Society Orange County Coastkeeper Organizing for Plastic Alternatives Our Marsh Counts - Clean Waters Initiative Patagonia Peconic Baykeeper Physicians for Social Responsibility Pennsylvania **Plaine Products** Plastic Pollution Coalition Point Defiance Zoo & Aquarium Potomac Riverkeeper Network Prepare with Cher Public Employees for Environmental Responsibility r.Cup Raritan Riverkeeper Repair the Sea | Tikkun HaYam Resource Depot Rio Grande International Study Center Russian Riverkeeper Safer States Sailors for the Sea Powered by Oceana San Antonio Bay Estuarine Waterkeeper Save the Manatee Club Sea Hugger Sea Shepherd Seaside Sustainability SeaSmart

SeaStraw13 Seattle Aquarium Seatuck Environmental Association Seeding Sovereignty Seneca Lake Guardian Shark Stewards Sierra Club Sisters of Charity Federation Sisters of Charity of Leavenworth Office of Justice, Peace, and Integrity of Creation Sisters of Charity of Nazareth Congregational Leadership Sisters of Charity of New York Sisters of Charity of Our Lady of Mercy Sisters of Charity of Saint Elizabeth, Office of Peace, Justice, and Ecological Integrity Sisters of Charity of Seton Hill Society of Native Nations South Shore Audubon Society Spokane Zero Waste St. Marys Riverkeeper Storm Surge Surfing Florida Museum Surfrider Foundation Surfrider Foundation Palm Beach County Chapter Sustainable Mill Valley Sustainable Roanoke Sustainable Villages SYRCL TAO (Tethra Advisors and Officers)-Blue Economy, Blue Tech and Blue Eco-System Consultancy Tennessee Riverkeeper Texas Campaign for the Environment The Center for Oceanic Awareness, Research, and Education (COARE) The CLEO Institute The Climate Reality Project, Baltimore Area Chapter The Climate Reality Project, California Coalition The Climate Reality Project, Los Angeles Chapter The Climate Reality Project, Montgomery County The Climate Reality Project, Orange County Chapter The Climate Reality Project, San Diego Chapter The Climate Reality Project, San Fernando Valley Chapter The Climate Reality Project, San Francisco Bay Area Chapter The Climate Reality Project, Santa Barbara Chapter The Last Beach Cleanup The Last Plastic Straw The Ocean Project The Phoenix Group The Story of Stuff Project Think Zero LLC Three Rivers Waterkeeper Thrive At Life: Working Solutions TNP Transformative Wealth Management, LLC Turtle Island Restoration Network U.S. PIRG Upper Allegheny Waterkeeper Virginia Aquarium & Marine Science Center Virginia Conservation Network Waterkeeper Alliance

Waterkeepers Chesapeake Waterway Advocates WESPAC Foundation, Inc. WILDCOAST Winyah Rivers Alliance Yuba River Waterkeeper Zero Waste Company Zero Waste Company Zero Waste Hawai'i Island Zero Waste Ithaca Zero Waste Washington

<sup>v</sup> The National Park Service. (2017) Disposable Plastic Water Bottle Recycling and Reduction Program Evaluation Report. *United State Department of the Interior*, p. 8. Available:

https://www.nps.gov/aboutus/foia/upload/Disposable-Plastic-Water-Bottle-Evaluation-Report 5 11 17.pdf. Accessed Jul 3, 2022.

<sup>vi</sup> The National Park Service. (2022) Teaming up to keep park waste out of landfills. Available: <u>https://www.nps.gov/articles/000/teaming-up-to-keep-park-waste-out-of-</u>

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<sup>&</sup>lt;sup>i</sup> Forrest A, Giacovazzi L, Dunlop S, et al. (2019) Eliminating Plastic Pollution: How a Voluntary Contribution From Industry Will Drive the Circular Plastics Economy. *Front. Mar. Sci.* 6: 627. doi: 10.3389/fmars.2019.00627

<sup>&</sup>lt;sup>ii</sup> Wright, Laurie (May 15, 2019) Plastic warms the planet twice as much as aviation - here's how to make it climate-friendly. *The Conversation*. Available: <u>https://theconversation.com/plastic-warms-the-planet-twice-as-much-as-aviation-heres-how-to-make-it-climate-friendly-116376</u>. Accessed Jun 29, 2021. <sup>iii</sup> Climate Watch Data (n.d.) China Climate Change Data. In: *Climate Watch*. Available:

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<sup>&</sup>lt;sup>iv</sup> Volcovici, Valerie (May 5, 2022) U.S. plastic recycling rate drops close to 5%-report. *Reuters*. Available: <u>https://www.reuters.com/world/us/us-plastic-recycling-rate-drops-close-5-report-2022-05-04/</u>. Accessed Jul 8, 2022.

landfills.htm#:~:text=Choose%20materials%20that%20can%20be,when%2Fwhere%20access%20is%20 available. Accessed Jul 3, 2022.

May 24, 2023

The Honorable Deb Haaland Secretary U.S Department of the Interior 1849 C Street, NW Washington, DC 20240

Dear Secretary Haaland,

Thank you for your leadership and commitment to reduce single-use plastics within the U.S. Department of the Interior (DOI). We commend you for issuing Secretary's Order No. 3407, which will phase out the procurement, sale, and distribution of single-use plastic products and packaging across all DOI-managed lands by 2032. Today we are writing with a specific focus on the National Park Service (NPS).

As the one-year anniversary of your secretarial order approaches, we are looking forward to seeing a strong and swift NPS implementation plan that phases out single-use plastic items like plastic and polystyrene food and beverage containers, bottles, straws, cups, cutlery, and disposable plastic bags. In advance of the release, we are sending this outline of practical steps forward. We recommend the following steps be included in the plan for NPS:

- Immediately discontinue the purchase of polystyrene products.
- Strongly support alternatives to single-use plastics and emphasize reusable systems rather than single-use disposable items. Switch from single-use utensils to low-cost, durable reusable utensils.
- Launch a zero-waste strategy for NPS offices and events using the Zero Waste Roadmap by the National Park Conservation Association.
- Include provisions in all new concession contracts prohibiting the use of single-use foodware-related products in park operations, including employee housing and dining.
- Prohibit greenwashing. Since less than 6% of disposed U.S. plastic is recycled and most new plastics can only be recycled one or two times the concept of a "plastics circular economy" should not be considered a strategy.
- Invest substantially in park drinking water refill stations. Park websites and signage should include information on water availability and status of water safety (not just when it is unsafe). Ensure that all existing refill stations and water fountains have continued access to potable water. NPS should use infrastructure funding and recycling grant funding to install and repair water refill stations.
- Incorporate employee and visitor education in support of single-use plastics reduction in parks, availability of water refill stations such as inclusion on park maps and the NPS website, and awareness of product alternatives.
- Develop a robust timeline for implementation that incentivizes concessioners to "beat" the 10 year phase-out.
- Partner with sustainability leaders in the 23 parks that phased out plastic water bottles (implementing the 2011 NPS Director's Policy Memo (PM) 11-03).

We represent a community of NGOs, Indigenous groups, and businesses who have advocated for the phase-out of plastics within NPS for several years. In 2021, more than 300 NGOs and businesses sent you a letter requesting that you direct NPS to eliminate the sale or distribution of single-use plastics in our national parks. In response to the secretarial order in June 2022, we sent you a letter to provide recommendations to shorten the 10-year timeline, prioritize reuse and refill systems, and caution against bioplastic alternatives.

In June and August 2022, members of our coalition met with Department of the Interior staff to provide a briefing on best practices for phasing out single-use plastics. Our recommendations were based on access to resources and examples of other successful plastic phase-out plans. Examples of past plastic phase-out plans include some of the nation's largest aquariums as well as the national parks that implemented the 2011 director's order on water bottles in national parks.

We collectively applaud you for leading the way for our nation's government to address the harmful impacts of plastic pollution. Your department has the power to make an immensely important impact on the environment as well as significantly boost the public's understanding of this issue. We urge you to adopt a meaningful set of plans that moves NPS toward sustainable and climate-neutral operations. The plan must include thoughtful prohibitions on single-use plastics coupled with reuse and refill systems to fulfill your vision for a more plastic pollution-free future for our nation.

Sincerely,

1000 Grandmothers for Future Generations 350 Seattle 5 Gyres ABC Earth Care Team Active San Gabriel Valley Aina Momona Alaska Environment Alliance of Nurses for Healthy Environments American Littoral Society Aquarium Conservation Partnership Arkansas Ozarks Waterkeeper, Inc. Atchafalaya Basinkeeper Association of Zoos and Aquariums Azul **Azulita Project** B&P. Inc Bainbridge Island Zero Waste Bee Wild Outside Between the Waters **Beyond Plastics** Big Blue & You Blue Ocean Warriors **Bold Reuse** BYOB

Breathe Free Detroit Breathe Project Bring Your Own Connecticut (BYOCT) Cafeteria Culture Cahaba Riverkeeper **California Communities Against Toxics** California Public Interest Research Group (CALPIRG) **CALPIRG Students** Calyx Cameron Park Zoo Cape Perpetua Collaborative Capital Region Interfaith Creation Care Coalition **Captain Planet Foundation California Certified Organic Farmers** Center for Biological Diversity Center for Coalfield Justice Central Coast Land Conservancy Chautauqua-Conewango Consortium, A Waterkeeper Alliance Affiliate Chesapeake Legal Alliance Chirping Birds Society Choctawhatchee Riverkeeper Church Women United in New York State **Clean Oceans International** Clean Virginia Waterways Climate Action Alliance of the Valley Climate Crisis Policy Climate Reality Maryland Climate Reality Project Orange County Chapter Climate Tzedek, a committee of Congregation Netivot Shalom Coastal Georgia Climate Reality Chapter ColorBrightonGreen Concerned Health Professionals of Pennsylvania Coney Island Beautification Project, Inc. Cook Inletkeeper **Corporate Accountability Creation Justice Ministries** CupZero Inc **Debris Free Oceans Devocean Pictures** Don't Waste Durham Farth & Me Earth Island Institute EarthEcho International Elders Climate Action **Elders Climate Action Maryland** Emerald Keepers **Endangered Species Coalition** Engaging Every Student **Environment America** 

**Environment Georgia** Environment Illinois Environment Oregon Environment Virginia Environment Washington **Environmental Action** Environmental Action Community of Western North Carolina Event Network Fenceline Watch Florida Oceanographic Society FracTracker Alliance Free Flow Wines FreshWater Accountability Project Friends of Dyke Marsh Friends of Palm Beach Friends of the LA River Friends of the Mariana Trench Friends of the San Juans **GBC Sustainability Team** GreenLatinos Georgia Aquarium Inc. Georgia Interfaith Power and Light Gradible Grassroots Environmental Education Green Maynard **Green Schools Alliance** Greenpeace USA Gunpowder Riverkeeper Hackensack Riverkeeper Harrison sustainability committee Healthy Living Foundation Healthy Ocean Coalition **Hispanic Access Foundation** HOMAGE, LLC Hudson Riverkeeper Humane Action Pittsburgh Illinois Public Interest Research Group (PIRG) Inland Ocean Coalition International Marine Mammal Project of Earth Island Institute Jack Johnson Music Jae Rae Associates, Inc. Jenkinson's Aquarium John Muir Project of Earth Island Institute Kansas Citv Zoo Kokua Hawaii Foundation League of Conservation Voters Lite Foot Company LLC Lopez-Wagner Strategies Lynnhaven River NOW

Maison Jar II C Marine Mammal Alliance Nantucket (MMAN) Massachusetts Public Interest Research Group (MASSPIRG) Mermaid Tasha LLC Micah Six Eight Mission MikeArens.com Milwaukee Riverkeeper Mission Blue Moms Clean Air Force Muuse Mystic Aquarium Nassau Hiking & Outdoor Club National Aquarium National Mississippi River Museum & Aquarium National Ocean Protection Coalition National Stewardship Action Council North Carolina Public Interest Research Group (NCPIRG) News from the Neighborhood National Parks Conservation Association NY4WHALES Occidental Arts and Ecology Center Ocean Conservation Research Ocean Defense Initiative Ocean River Institute, Inc Oceana Oceanic Preservation Society Office of Peace, Justice, and Ecological Integrity /Sisters of Charity of Saint Elizabeth Open Water **Oregon Coast Aquarium Oregon Physicians for Social Responsibility Organizing for Plastic Alternatives** Pacific Whale Foundation Pacifica's Environmental Family Paddle Out Plastic PASUP (Pittsburghers Against Single Use Plastics) Physicians for Social Responsibility Pennsylvania Pittsburgh Zoo & Aquarium Plaine Products Plastic Free Future Plastic Free Marin Plastic Ocean Project, Inc Plastic Pollution Coalition **Plastic Solutions Fund** Plastics Free Initiative Potomac Riverkeeper Network Public Employees for Environmental Responsibility Puerto Rico Department of Natural and Environmental Resources Puget Soundkeeper r.Cup

Remark Repair the Sea | Tikkun HaYam Resource Depot Resource Renewal Institute **Reusable Solutions** Rockaway Creates Rogue Riverkeeper Rozalia Project **Russian Hill Neighbors** Safer States Sailors for the Sea Powered by Oceana San Diego Coastkeeper Sanctuary Education Advisory Specialists SEAS Save Our Shores Save the Albatross Coalition Save the Pine Bush Save the Sound Scuba Shack Diving Services LLC Sea Hugger Seattle Aquarium Seeding Sovereignty Seneca Lake Guardian, a Waterkeeper Alliance Affiliate Shark Stewards Shedd Aquarium **Sheffield Saves** Sierra Club Loxahatchee Group Sierra Club-Broward Group Sioux Falls Zoo and Aquarium Sisters of Charity of Nazareth Congregational Leadership Sisters of Charity of Nazareth Western Province Leadership SoCal 350 Climate Action Society of Native Nations South Carolina Aquarium South Shore Audubon Society Student Public Interest Research Groups (PIRGs) Surfrider Foundation Susie King Taylor Women's Institute and Ecology Center, Inc. Sustainable Mill Valley Sustainable Roanoke Sustainable Sharon Coalition Sustainable Works Taller Ecologico de Puerto Rico TAO: Blue Economy and Blue Tech Consultants Tennessee Riverkeeper The Altai Project The Bay Foundation The Borneo Project The Climate Reality Project San Diego Chapter The Florida Aquarium

The Last Beach Cleanup The Last Plastic Straw The Ocean Foundation The Ocean Project The Richard Manso Law Office The Science Exchange, a project of the Ocean Foundation The Story of Stuff Project Think Zero LLC Three Rivers Waterkeeper Thrive at Life: Working Solutions Topanga.io Toxic Free NC Tsadik G Management LLC **Turtle Island Restoration Network** U.S. Public Interest Research Group Uncommon Goods Upper Allegheny Waterkeeper Urban Ocean Lab Virginia Aquarium & Marine Science Center Virginia Coastal Alliance Virginia Conservation Network VolunteerCleanup.Org Washington Physicians for Social Responsibility Waterkeeper Alliance Waterkeepers Chesapeake Wayland Green Team WESPAC Foundation, Inc. Wild Cumberland WILDCOAST Winyah Rivers Alliance Zero Waste Hawai'i Island Zero Waste Ithaca Zero Waste Washington ZeroWaste.Org